

# Information/Action Item

## *California Postsecondary Education Commission*

Legislative Update, March 2004

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The Commission will receive a briefing on the current status of legislation.

*Recommended Action:* Commission adoption of recommended positions for appropriate action.

*Presenter:* Marge Chisholm.



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# LEGISLATIVE UPDATE, MARCH 2004

*A Report to the Governmental  
Relations Committee of the California  
Postsecondary Education Commission*



**CALIFORNIA POSTSECONDARY EDUCATION COMMISSION**  
1303 J Street ♦ Suite 500 ♦ Sacramento, California 95814-2938

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# 1 Matrix of Selected Legislation

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**T**HIS SECTION of the Legislative Update presents a matrix of bills tracked by the Commission during the second half of the 2003-2004 legislative session. It includes new positions on bills as recommended by staff.

Brief summaries of the bills listed on the matrix are presented in the following section.

## MATRIX 2003-2004 LEGISLATIVE PRIORITY BILLS

|   | Bill Number | Author       | Subject   | Staff Recommendations | Policy Committee | Fiscal Committee | Floor Action | Policy Committee | Fiscal Committee | Floor Action | COMMENTS   |
|---|-------------|--------------|---|-----------------------|------------------|------------------|--------------|------------------|------------------|--------------|--|
| <b>Fees/Financial Aid</b>                                       |             |              |   |                       |                  |                  |              |                  |                  |              |  |
| 1.  | AB 825      | Firebaugh    | Cal Grant Program - Transfer Student Study                        | Support               | X                | X                | X            | P                |                  |              | Pending consideration in Senate Education Committee. |
| 2.  | AB 2574     | Diaz         | Student Fees; Principles  | Support               | P                |                  |              |                  |                  |              | Introduced Feb. 20, 2004.                            |
| 3.  | AB 2710     | Liu          | Student Fee Policy  | Support               | P                |                  |              |                  |                  |              | Introduced Feb. 20, 2004.                            |
| 4.  | SB 1182     | Margett      | Study of Cal Grant Recipients Persistence                         | Watch                 | P                |                  |              |                  |                  |              | Introduced Feb. 9, 2004.                             |
| 5.  | SB 1329     | Denham       | Student Protection Act - Fees                                     | Support               | P                |                  |              |                  |                  |              | Introduced Feb. 18, 2004.                            |
| 6.  | SB 1503     | McClintock   | Non-Resident Tuition Criteria                                     | Oppose                | P                |                  |              |                  |                  |              | Introduced Feb. 19, 2004.                            |
| <b>Bureau of Private Postsecondary and Vocational Education</b> |             |              |   |                       |                  |                  |              |                  |                  |              |  |
| 7.  | AB 1807     | Liu          | Private Postsecondary and Vocational Education Reform Act of 2004 | Watch                 | P                |                  |              |                  |                  |              | Referred to Committee on Higher Education.           |
| 8.  | AB 2457     | Goldberg     | Extension of Sunset   | Watch                 | P                |                  |              |                  |                  |              | Introduced Feb. 19, 2004.                            |
| 9.  | SB 1544     | Figueroa     | Extension of Sunset   | Watch                 | P                |                  |              |                  |                  |              | Introduced Feb. 19, 2004.                            |
| <b>Accountability</b>   |             |              |   |                       |                  |                  |              |                  |                  |              |  |
| 10.   | SB 1331*    | Alpert/Scott | Accountability Act of 2004  | Support               | P                |                  |              |                  |                  |              | Introduced Feb. 18, 2004.                            |
| <b>Admission</b>  |             |              |   |                       |                  |                  |              |                  |                  |              |  |
| 11.   | AB 2177*    | Jackson      | Nursing Programs; Admissions Criteria                             | Support               | P                |                  |              |                  |                  |              | Introduced Feb. 18, 2004.                            |
| 12.   | AB 2833     | Plescia      | Dual Admissions Agreements  | Watch                 | P                |                  |              |                  |                  |              | Introduced Feb. 20, 2004.                            |
| 13.   | SB 1415     | Brulte       | Common Course Numbering   | Support               | P                |                  |              |                  |                  |              | Introduced Feb. 19, 2004.                            |
| 14.   | SB 1785     | Scott/Alpert | Dual Admissions Programs  | Support               | P                |                  |              |                  |                  |              | Introduced Feb. 20, 2004.                            |



|   | Bill<br>Number | Author                    | Subject   | Staff Recommen-<br>dations | Policy<br>Committee | Fiscal<br>Committee | Floor Action | Policy<br>Committee | Fiscal<br>Committee | Floor Action | COMMENTS  |
|---|----------------|---------------------------|---|----------------------------|---------------------|---------------------|--------------|---------------------|---------------------|--------------|---|
| <b>Efficiencies/Reorganization</b>  |                |                           |   |                            |                     |                     |              |                     |                     |              |   |
| 15.   | AB 655*        | Liu                       | CPEC & CSAC Consolidation                       | Support                    | X                   | X                   | X            | X                   | H                   |              | Held on Suspense File in Senate Appropriations Committee. |
| 16.   | AB 1932*       | Maze                      | Pilot for CCC Bachelor Degrees                  | Oppose                     | P                   |                     |              |                     |                     |              | Introduced Feb. 10, 2004.                                 |
| 17.   | AB 2615        | Asm. Higher<br>Educ. Com. | Repeal of Obsolete Reporting<br>Requirements    | Support                    | P                   |                     |              |                     |                     |              | Introduced Feb. 20, 2004.                                 |
| 18.   | AB 2923*       | Liu                       | CA Postsecondary Educ. Policy &<br>Finance Com. | Watch                      | P                   |                     |              |                     |                     |              | Introduced Feb. 20, 2004.                                 |
| 19.   | SB 6*          | Alpert                    | Master Plan Recommendations                     | Watch                      | X                   | X                   | X            | P                   |                     |              | Held at Assembly desk.                                    |
| 20.   | SB 1817        | Scott/Alpert              | CCC Governance                                  | Watch                      | P                   |                     |              |                     |                     |              | Introduced Feb. 20, 2004.                                 |
| <b>Miscellaneous</b>  |                |                           |   |                            |                     |                     |              |                     |                     |              |   |
| 21.   | ACA 4          | Simitian                  | Taxation: Educational Entities:<br>Parcel Tax   | Support                    | X                   | X                   | H            |                     |                     |              | Held on Assembly inactive file.                           |
| X-Action Taken      H-Held in Committee      P-Pending Consideration      F-Failed Passage      *CPEC Involvement      02/25/04 |                |                           |   |                            |                     |                     |              |                     |                     |              |   |



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# 2

## Legislative Bill Summaries

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### **Fees/Financial Aid**

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|----|--|---|
| 1. | Assembly Bill 825<br>Author: Firebaugh | Subject: Cal Grant Program<br>Version: 05/13/03 |
|----|--|---|

AB 825, as an intent bill, would call upon the Student Aid Commission to convene a group of interested parties to prepare a study on the extent to which the current Cal Grant programs adequately address the needs of Californians who seek a postsecondary education.

- |    |                                    |  |
|----|------------------------------------|--|
| 2. | Assembly Bill 2574<br>Author: Diaz | Subject: Student Fees, Principles<br>Version: 02/20/04 |
|----|------------------------------------|--|

This bill would establish policy principles to be taken into account when student fee policies are developed by the administration, governing boards or the Legislature. The principles include (a) any increase in student fees shall result in a proportional improvement in academic quality and service, (b) the Legislature and the administration shall recognize all cost incurred by the system in providing public postsecondary education, and shall fund a percentage of the real cost accordingly, (c) increases in fees shall be coupled with corresponding increases in state and institutional student financial aid, and (d) the price of mandatory public postsecondary resident student fees shall be set and adjusted based only on what an average middle class family in California is able to pay without grants or loans.

- |    |                                   |  |
|----|-----------------------------------|--|
| 3. | Assembly Bill 2710<br>Author: Liu | Subject: Student Fee Policy<br>Version: 02/20/04 |
|----|-----------------------------------|--|

This bill would establish state policies regarding system wide resident fees and financial aid for students enrolled in the state's public universities. In addition to numerous findings and intent language, the bill calls for the Regents and the Trustees to bear the primary responsibility for adjusting mandatory system wide resident student fees at their respective system. The universities would also be required to develop methodologies for the adjustment of fees in accordance with a prescribed procedure.

- |    |                                     |   |
|----|-------------------------------------|---|
| 4. | Senate Bill 1182<br>Author: Margett | Subject: Study of Cal Grant Recipients Persistence<br>Version: 02/09/04 |
|----|-------------------------------------|---|

This bill would call for a study of the persistence rates of Cal Grant recipients. (Per author's office; provisions not in bill yet.)

5. Senate Bill 1329 Subject: Student Protection Act - Fees  
Author: Denham Version: 02/18/04

This bill would enact the Student Protection Act of 2004. Intent language is to institute a waiting period of at least 90 days between the adoption of the increase and the time at which the student is assessed the increase. Also, the intent is that no increase would exceed 10% of the previous fee in any year. The author's intent is to apply the same provisions to the community colleges.

6. Senate Bill 1503 Subject: Non-Resident Tuition Criteria  
Author: McClintock Version: 02/19/04

This bill would delete provisions that currently allow a person without lawful immigration status to pay resident student fees. It repeals the provision of AB 540, the bill passed in 2001, that enabled persons without legal status who had attended high school in California for three or more years, who had graduated from a California high school or attained the equivalent thereof, who had registered at or attended an accredited institution of higher education in California and who had filed an application to become a legal citizen to be exempt from paying nonresident tuition at California's public universities.

### **Bureau of Private Postsecondary and Vocational Education**

7. Assembly Bill 1807 Subject: BPPVE Reform Act of 2004  
Author: Liu Version: 01/12/04

This bill would generally revise and recast numerous provisions of the Private Postsecondary and Vocational Education Reform Act.

8. Assembly Bill 2457 Subject: Extension of Sunset  
Author: Goldberg Version: 02/19/04

The bill would repeal the sunset date for the Private Postsecondary and Vocational Education Reform Act and extend its operation by 10 years.

9. Senate Bill 1544 Subject: Extension of Sunset  
Author: Figueroa Version: 02/19/04

The bill would repeal the sunset date for the Private Postsecondary and Vocational Education Reform Act and extend it until an unspecified date.

### **Accountability**

10. Senate Bill 1331 Subject: Accountability Act of 2004  
Author: Alpert/Scott Version: 02/18/04

This bill would create the California Postsecondary Accountability Act of 2004 and establish a structure to assess the progress made by the state's

system of postsecondary education in meeting the educational needs of Californians. It would require the Postsecondary Education Commission to administer the accountability structure and provide a report including analysis and assessment of the progress the state is making within each of several specified policy areas. The specific policy goals include (a) educational opportunity, (b) participation, (c) student success, and (d) public benefits.

### **Admissions**

11. Assembly Bill 2177      Subject: Nursing Programs; Admissions Criteria  
Author: Jackson      Version: 02/18/04

This bill would make numerous findings and declarations related to the need for more nurses in California. It would further require each community college nursing program to develop and adopt selective admissions criteria for applicants to the program to be implemented no later than the 2006-07 academic year.

12. Assembly Bill 2388      Subject: Dual Admissions Agreements  
Author: Plescia      Version: 02/20/04

This bill would require the State University and request the University of California to establish a dual admissions program for eligible students who are not directly admitted to either of the institutions. Students would be authorized to enter community college and guaranteed admittance to the institution if specified courses are completed. The agreement would include a guarantee that a student would be admitted to a California public university during a future academic year, have their community college fees waived, and receive counseling services to ensure the student is informed of appropriate course requirements.

13. Senate Bill 1415      Subject: Common Course Numbering  
Author: Brulte      Version: 02/19/04

The bill would establish a common course numbering system that would be required of the community colleges and the state university, and authorized for the University of California and private postsecondary institutions to adopt and maintain. Such a system would be incorporated in the course catalogues by identifying each course for which a California articulation number has been adopted by its California Articulation Number (CAN) identifier.

14. Senate Bill 1785      Subject: Dual Admissions Program  
Author: Scott/Alpert      Version: 02/20/04

This bill would require the California State University to establish admissions requirements for community college transfer students that specify for each baccalaureate program major a model core lower-division trans-

## Efficiencies/Reorganization

- This bill would combine the program and policy responsibilities of the Postsecondary Education Commission and the Student Aid Commission into a new commission to be known as the California Postsecondary Education Policy and Finance Commission.

- This bill would establish an advisory committee to recommend a framework for a pilot program authorizing two community colleges, the Porterville College and the College of the Sequoias, to award bachelor's degrees in specified fields.

- This bill would repeal the obsolete cross-enrollment program reporting provisions required in current law . It is expected that the bill will be amended to include a number of other obsolete reporting requirements as well.

19. Senate Bill 6                      Subject: Master Plan Recommendations  
Author: Alpert                          Version: 01/26/04

20. Senate Bill 1817                                      Subject: CCC Governance  
Author: Scott/Alpert                                      Version: 02/20/04

## Miscellaneous

This bill would authorize a school district, community college district, or county office of education, with the approval of 55% of its voters on the proposition, to impose a parcel tax.





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# 3

## Committee Membership

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**THIS PART of the Legislative Update lists the members of the legislative policy and fiscal committees for higher education.**

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### **Senate Appropriations Committee**

Dede Alpert, Chair  
Jim Battin, Vice-Chair  
Sam Aanestad  
Roy Ashburn  
Debra Bowen  
John Burton  
Martha Escutia  
Ross Johnson  
Betty Karnette  
Mike Machado  
Kevin Murray  
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Jackie Speier

### **Senate Budget and Fiscal Review Committee**

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Dick Ackerman, Vice-Chair  
Gilbert Cedillo  
Denise Ducheny  
Joseph Dunn  
Sheila Kuehl  
Bob Margett  
Tom McClintock  
Bruce McPherson  
Deborah V. Ortiz  
Jack Scott  
Byron D. Sher  
John Vasconcellos

### **Senate Budget and Fiscal Review Subcommittee No. 1 on Education**

Jack Scott, Chair  
Bob Margett  
John Vasconcellos

### **Senate Education Committee**

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Bruce McPherson, Vice-Chair  
Richard Alarcon  
Dede Alpert  
Wes Chesbro  
Jeff Denham  
Betty Karnette  
William "Pete" Knight  
Gloria Romero  
Jack Scott  
Byron D. Sher  
Jackie Speier  
Edward Vincent

### **Senate Education Subcommittee on Higher Education**

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Jeff Denham  
Bruce McPherson  
Gloria Romero  
John Vasconcellos

### **Senate Select Committee on Colleges & Universities Admissions & Outreach**

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Bruce McPherson  
Bill Morrow  
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Edward Vincent

### **Assembly Appropriations Committee**

Judy Chu, Chair  
Sharon Runner, Vice-Chair  
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Patty Berg  
Ronald Calderon  
Ellen M. Corbett  
Lou Correa  
Lynn Daucher  
Manny Diaz  
Marco Firebaugh  
Jackie Goldberg  
Ray Haynes  
Mark Leno  
Abel Maldonado  
Gloria Negrete McLeod  
Joe Nation  
Robert Pacheco  
Fran Pavley  
Mark Ridley-Thomas  
Steven Samuelian  
Joseph Simitian  
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Leland Yee

### **Assembly Budget Committee**

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Patricia Bates  
John Benoit  
Rudy Bermudez  
John Campbell  
Joe Canciamilla  
Wilma Chan  
David Cogdill  
Lynn Daucher  
Manny Diaz  
John Dutra  
Mervyn Dymally  
Jackie Goldberg  
Loni Hancock  
Tom Harman  
Ray Haynes  
Hannah-Beth Jackson  
Lloyd Levine  
Carol Liu  
Bill Maze  
Cindy Montanez

George Nakano  
Rod Pacheco  
George Plescia  
Fran Pavley  
Sarah Reyes  
Sharon Runner  
Joseph Simitian  
Lois Wolk

### **Assembly Budget Subcommittee #2 on Education Finance**

Joseph Simitian, Chair  
Joe Canciamilla  
Wilma Chan  
Lynn Daucher  
Jackie Goldberg  
Carol Liu  
Sharon Runner

### **Assembly Education Committee**

Jackie Goldberg, Chair  
Alan Nakanishi, Vice-Chair  
Rebecca Cohn  
Manny Diaz  
Bonnie Garcia  
Loni Hancock  
Carol Liu  
Gene Mullin  
Fran Pavley  
Sarah Reyes  
Mark Wyland

### **Assembly Higher Education Committee**

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Rod Pacheco, Vice-Chair  
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Russ Bogh  
Mervyn Dymally  
Shirley Horton  
Hannah-Beth Jackson  
Alan Lowenthal  
Barbara Matthews  
Alan Nakanishi  
Gloria Negrete McLeod

## **Joint Committees**

### **Joint Committee to Develop a Master Plan for Education**

Sen. Dede Alpert, Chair  
Sen. Richard Alarcon  
Sen. Betty Karnette  
Sen. William "Pete" Knight  
Sen. Bruce McPherson  
Sen. Kevin Murray  
Sen. Charles Poochigian  
Sen. Jack Scott  
Sen. John Vasconcellos

Asm. Jackie Goldberg, Co-Vice Chair  
Asm. Carol Liu, Co-Vice Chair  
Asm. Greg Aghazarian  
Asm. Judy Chu  
Asm. Lynn Daucher  
Asm. George Nakano  
Asm. Sarah Reyes  
Asm. Darrell Steinberg  
Asm. Mark Wyland

## **Joint Committee on Legislative Budget**

Sen. Wesley Chesbro, Chair  
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Sen. Dede Alpert  
Sen. Jim Battin  
Sen. Joseph Dunn  
Sen. Tom McClintock  
Sen. Jack Scott  
Sen. John Vasconcellos

Asm. Judy Chu  
Asm. Patricia C. Bates  
Asm. Jackie Goldberg  
Asm. Loni Hancock  
Asm. Rick Keene  
Asm. John Laird  
Asm. Kevin McCarthy  
Asm. Sharon Runner  
Asm. Darrell Steinberg



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# 5

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